

President's Council of Advisors on Science and Technology

Better Health Care and Lower Costs:
Accelerating Improvement through
Systems Engineering



May 2014

U.S. Health Care System: Motivation for
Improvement

- **Affordable Care Act Success:** More than 8 million Americans signed up for health insurance between October 2013 and April 2014; millions more gained coverage through Medicaid or their parent's health plan.
- **Expanded access to U.S. health care system:** health care must not only be high quality and affordable, but also centered around patients and families.
- **Rising costs impact U.S. fiscal future:** health care costs now approach a fifth of the economy, yet a significant portion of those costs do not lead to better health or better quality care.¹



President's Council of Advisors on Science and Technology

U.S. Health Care System: Challenges

- **Safety:** 20-33% of all hospitalized patients experienced a medical error; ~50% of those incidents were likely preventable.²
- **Quality:** errors of omission, missed diagnosis, lost follow-up, outcomes not as reliably good as possible.
- **Waste in cost and worker time:** Up to 33% of health-care costs are waste; ³ ~33% of front-line health care worker time is wasted.⁴
- **Patient-involvement/awareness:** patients are not routinely involved in decisions about their treatments or managing their condition; 50% of patients report that information necessary to their care was not available when needed.⁵
- **Payment system structure:** No incentive to be efficient in the fee-for-service payment model—pays for volume over value. Alignment of incentives helps to protect/serve patients.



President's Council of Advisors on Science and Technology

Systems engineering in health care: What is it and why is it important?

- Systems engineering is an interdisciplinary approach to analyze, design, manage, and measure a complex system with efforts to improve its efficiency, productivity, quality, safety, and other factors.
- Systems engineering provides a suite of tools for improvement, which have been successfully used in manufacturing, aviation, and other industries.
- **These tools have been used to good effect in health care, but too rarely and not spread widely.**



President's Council of Advisors on Science and Technology

Examples: What can be achieved when systems tools are used in health care?

Denver Health: By redesigning operations in 2006, saved a total of \$200M.

Virginia Mason: lowest rates of serious hospital infections and falls; reduced medical malpractice liability by almost 40%.



Kaiser Permanente: identified 3x as many sepsis cases; cut mortality rates due to sepsis by 50%.

Vermont Blueprint for Health: achieved favorable outcomes for patients helped by medical homes and community health teams—lower health care expenditures



President's Council of Advisors on Science and Technology

What are the barriers to widespread adoption of systems engineering principles in health care?

- **Misaligned incentive structure**—predominant fee-for-service payment system
- Availability of data and relevant analytics
- Limited technical capabilities, especially in small practices (~60% of physicians are still in practices of 10 or fewer physicians)
- Leadership and culture
- Workforce competencies—limited knowledge about systems engineering tools and best practices



President's Council of Advisors on Science and Technology

Overarching Goals: Potential actions for the Federal Government

1. Accelerate alignment of payment systems with desired outcomes: better care at lower cost
2. Increase access to relevant health data and analytics
3. Provide technical assistance in systems engineering approaches
4. Involve communities in improving health care delivery
5. Share lessons learned from successful improvement efforts
6. Train health professionals in new skills and approaches



President's Council of Advisors on Science and Technology

Goal 1: Accelerate alignment of payment systems with desired outcomes: better care at lower cost

Recommendation 1: Focus payment incentives and reported information to pay for better outcomes for individuals and broader populations.

1.1: Public and private payers should be convened to discuss how to accelerate and align improvements in payment, promote transparency, and provide tools and supports for practice transformation.

1.2: Outcome measures for patients and populations, which can be readily assessed using current and future digital data sources, should be preferentially adopted, and where there are gaps needed measures should be developed.



President's Council of Advisors on Science and Technology

Goal 2: Increase access to relevant data and analytics

Recommendation 2: Accelerate efforts to develop the Nation's health data infrastructure.

2.1: A robust health data infrastructure should be created through widespread adoption of interoperable electronic health records and health information. Specific actions in this vein were proposed in the 2010 PCAST report on health information technology and the related 2014 JASON report to ONC.



President's Council of Advisors on Science and Technology

Goal 2: Increase access to relevant data and analytics

Recommendation 3: Provide national leadership in systems engineering by increasing the supply of data available to benchmark performance, understand a community's health, and examine broader regional or national trends.

3.1: A senior leadership position within the Administration should be created to focus on health care transformation. HHS can be the source of information and analytics as a major resource for benchmarking, provider and community engagement and improvement

3.2: The release of public and private provider-level data on quality, safety, and cost should be accelerated to increase transparency and enable patients to make more informed decisions.



President's Council of Advisors on Science and Technology

Goal 3: Provide technical assistance in systems engineering approaches

Recommendation 4: Increase technical assistance to health care professionals and communities in applying systems approaches.

4.1: A large-scale initiative is needed and should be launched to provide hands-on support to small practices to develop the capabilities, skills, and tools to provide better, more coordinated care to their patients. It could build on existing programs within CMS and ONC.



President's Council of Advisors on Science and Technology

Goal 4: Involve communities in improving health care delivery

Recommendation 5: Support efforts to engage communities in systematic health care improvement.

5.1: State and local efforts to transform health care systems should continue to be supported.

5.2: Future Federal programs centered around health care innovation should, as appropriate, incorporate systems engineering principles at the community level; set, assess, and achieve population-level goals; and encourage providers to engage stakeholders outside of the traditional health care system.

5.3: Existing Federal community-health needs assessment and planning processes should be leveraged to promote systems thinking at the community level.



President's Council of Advisors on Science and Technology

Goal 5: Share lessons learned from successful improvement efforts

Recommendation 6: Promote awards, challenges, and prizes to promote the use of systems methods and tools in health care.

6.1: The Federal Government should build on existing awards programs (e.g. the Baldrige awards) to recognize health-care providers successfully applying system engineering approaches.



President's Council of Advisors on Science and Technology

Goal 6: Train health professionals in new skills and approaches

Recommendation 7: Build competencies and workforce for redesigning health care.

7.1: A wide range of funding, program, and partnership levers should be used to educate clinicians about systems-engineering competencies for scalable health-care improvement.

7.2: Best practices in curricular and learning activities should be collected, cataloged, and disseminated. Knowledge sharing through regional learning communities should be encouraged.



President's Council of Advisors on Science and Technology

Goal 6: Train health professionals in new skills and approaches (cont'd)

Recommendation 7: Build competencies and workforce for redesigning health care.

7.3: Grant programs for developing innovative health professional curricula that includes systems engineering and implementation science should be created; grant products should be disseminated broadly.

7.4: Systems engineering centers of excellence should be funded to build a robust specialty in Health Improvement Science for physicians, nurses, health professionals, and administrators.



President's Council of Advisors on Science and Technology

Summary and Conclusions

- Systems engineering is an important tool to help the Nation achieve safe, high quality, and affordable health care.
- PCAST identifies a comprehensive set of recommendations to encourage the use of systems engineering in health care by:
 - ❖ Accelerating alignment of payment systems with desired outcomes,
 - ❖ Increasing access to relevant health data and analytics,
 - ❖ Providing technical assistance in systems engineering approaches,
 - ❖ Involving communities in improving health-care delivery,
 - ❖ Sharing lessons learned from successful improvement efforts, and
 - ❖ Training health professionals in new skills and approaches.



President's Council of Advisors on Science and Technology

PCAST Systems Engineering in Health Care Working Group

Co-chairs

Christine Cassel,* President and CEO, National Quality Forum

Ed Penhoet,* Director, Alta Partners

Maxine Savitz,* Vice President, National Academy of Engineering

Working Group Members:

Richard C. Levin,* President Emeritus and Frederick William Beinecke Professor of Economics, Yale University

William Press,* Professor of Computer Science and integrative Biology, University of Texas at Austin

James P. Bagjan, Director, Center for Healthcare Engineering and Patient Safety

Melinda Buntin, Chair of the Department of Health Policy, Vanderbilt University School of Medicine

Molly Joel Coye, Chief Innovation Officer, UCLA Health System

Gary S. Kaplan, Chairman and CEO, Virginia Mason Health System

Charles M. Kilo, Chief Medical Officer, Oregon Health and Science University

Christopher F. Koller, President, Milbank Memorial Fund
Joe McCannon, Consultant

William B. Rouse, Director of the Center for Complex Systems and Enterprises, Stevens Institute of Technology

Elizabeth Teisberg, Professor of Family and community Medicine, Dartmouth College

Deryk Van Brunt, President and Chairman, Healthy Communities Institute

Jed Weissberg, Senior Vice President of Hospitals, Quality and Care Delivery Excellence, Kaiser Permanente (retired)

Heather M. Young, Associate Vice Chancellor for Nursing, Dean and Professor, UC Davis Betty Irene Moore School of Nursing

Staff:

Marjory Blumenthal, Executive Director, PCAST; **Knatokie Ford,** AAAS Science & Technology Policy Fellow, PCAST

Claudia Williams, Senior Health and Health IT Advisor, White House Office of Science and Technology Policy

Science writer: **Robert Saunders,** Senior Director of Strategic Partnerships, National Quality Forum

*Denotes PCAST member



President's Council of Advisors on Science and Technology

Selected References

1. Institute of Medicine. 2012. Best Care at Lower cost: The path to continuously learning health care in America. Washington, DC: National Academies Press.
2. Levinson, D. R. 2010. Adverse events in hospitals: National incidence among Medicare beneficiaries. Washington, D.C.: U.S. Department of Health and Human Services, Office of Inspector General. and Levinson, D.R. 2012. Hospital incident reporting systems do not capture most patient harm. Washington, D.C.: U.S. Department of Health and Human Services, Office of Inspector General; Classen, D. C., R. Resar, F. Griffin, F. Federico, T. Frankel, N. Kimmel, J. C. Whittington, A. Frankel, A. Seger, and B. C. James. 2011. 'Global trigger tool' shows that adverse events in hospitals may be ten times greater than previously measured. Health Affairs (Millwood) 30(4):581-589.; Landrigan, C. P., G. J. Parry, C. B. Bones, A. D. Hackbarth, D. A. Goldmann, and P. J. Sharek. 2010. Temporal trends in rates of patient harm resulting from medical care. New England Journal of Medicine 363(22):2124-2134.
3. Institute of Medicine. 2012. Best Care at Lower cost: The path to continuously learning health care in America. Washington, DC: National Academies Press.
4. Wallace, C. J., and L. Savitz. 2008. Estimating waste in frontline health care worker activities. Journal of Evaluation in Clinical Practice 14(1):178-180.
5. Stremikis, K., C. Schoen, and A. K. Fryer. 2011. A call for change: The 2011 Commonwealth Fund survey of public views of the U.S. health system. New York: Commonwealth Fund.



President's Council of Advisors on Science and Technology