

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

December 30, 2015

The Honorable Paul D. Ryan Speaker of the House of Representatives U.S. House of Representatives Washington, D.C. 20515

Dear Mr. Speaker:

Section 251(a)(7) of the Balanced Budget and Emergency Deficit Control Act of 1985 requires that the Office of Management and Budget (OMB) submit a report to the Congress on discretionary appropriations legislation within seven calendar days of enactment (excluding Saturdays, Sundays, and legal holidays). The report must contain the OMB and Congressional Budget Office (CBO) estimates of discretionary new budget authority provided by the legislation and an explanation of any differences between the two estimates.

Enclosed is the report for the Consolidated Appropriations Act, 2016 (Public Law 114-113). The President signed this Act into law on December 18, 2015. The enclosed report includes separate appropriations reports on each of the following twelve appropriations bills contained in this Act:

- 1. Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2016 (Division A) Table 1, page 1;
- 2. Commerce, Justice, Science, and Related Agencies Appropriations Act, 2016 (Division B) Table 2, page 5;
- 3. Department of Defense Appropriations Act, 2016 (Division C) Table 3, page 7;
- 4. Energy and Water Development and Related Agencies Appropriations Act, 2016 (Division D) Table 4, page 10;
- 5. Financial Services and General Government Appropriations Act, 2016 (Division E) Table 5, page 13;
- 6. Department of Homeland Security Appropriations Act, 2016 (Division F) Table 6, page 15;
- 7. Department of the Interior, Environment, and Related Agencies Appropriations Act, 2016 (Division G) Table 7, page 19;

- 8. Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2016 (Division H) Table 8, page 21;
- 9. Legislative Branch Appropriations Act, 2016 (Division I) Table 9, page 24;
- 10. Military Construction and Veterans Affairs, and Related Agencies Appropriations Act, 2016 (Division J) Table 10, page 25;
- 11. Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016 (Division K) Table 11, page 27; and
- 12. Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2016 (Division L) Table 12, page 31.

The remaining divisions of this Act are not counted towards the discretionary spending limits; therefore, estimates of any budgetary effects for these divisions are not contained in this report. Finally, the enclosed report does not include explanations of differences in outlay estimates between OMB and CBO because section 1003 of Division O of the Act removes this requirement.

Sincerely,

Shaun Donovan

Director

Enclosure

Identical Letter Sent to The Honorable Joseph R. Biden, Jr.

CBO Estimates Compared to OMB Estimates for Division A of Public Law 114-113 Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2016

	2016 Enacted Budget Authority
NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Non-Defense Category - Changes in Mandatory Programs (CHIMPs)	
CBO ESTIMATE, NON-DEFENSE CATEGORY - CHIMPS ¹	-830
Scorekeeping Differences:	
Department of Agriculture:	
Food and Nutrition Service: Child Nutrition Program - Equipment Grants	-1
Rural Business Cooperative Service: Biorefinery Program Account	-1
TOTAL DIFFERENCES	-2
OMB ESTIMATE, NON-DEFENSE CATEGORY - CHIMPS	-832
Non-Defense Category - Base Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	22,580
Scorekeeping Differences:	
Department of Agriculture:	
Negative Subsidy Receipts:	
Rural Electrification and Telephone LoansOMB has a higher estimate of negative subsidy receipts (-\$178 million) than CBO (-\$154 million).	-24
Rural Housing Insurance FundOMB has a higher estimate of negative subsidy receipts (-\$58 million) than CBO (-\$31 million).	-27

CBO Estimates Compared to OMB Estimates for Division A of Public Law 114-113 Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2016

•	2016 Enacted Budget Authority
Rural Community Facility LoansOMB has a higher estimate of negative subsidy receipts (-\$168 million) than CBO (-\$135 million).	-33
Agriculture Credit Insurance	-21
Rural Water and Waste DisposalOMB has a higher estimate of negative subsidy receipts (-\$4 million) than CBO (-\$2 million).	-2
Office of the Secretary	-2
Executive Operations: Common Computing Environment Section 736 of the Act rescinds unobligated balances from Treasury Appropriation Fund Symbol 12X0113. OMB estimates that there approximately \$600,000 in balances available to rescind and scores the rescission to this account, whereas CBO scores the rescission to the Office of the Chief Information Officer account.	-1
Office of the Chief Information Officer	+1
Rural Housing Service: Rural Housing Insurance Fund Program Account The +\$1 million difference in budget authority is due to rounding. This account receives several separate appropriations in the bill language. OMB adds these pieces together in thousands and then rounds the total to millions, whereas CBO rounds each piece and then adds them.	+1
Rural Business Cooperative Service: Intermediary Relending Program Fund Account The +\$1 million difference in budget authority is due to rounding. This account receives several separate appropriations in the bill language. OMB adds these pieces together in thousands and then rounds the total to millions, whereas CBO rounds each piece and then adds them.	+1

CBO Estimates Compared to OMB Estimates for Division A of Public Law 114-113 Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2016

	2016 Enacted
	Budget Authority
Food and Nutrition Service:	
Supplemental Nutrition Assistance Program	+1
Child Nutrition Programs	+17
General Activities The +\$1 million difference in budget authority in this account is explained in the Office of the Secretary description above.	+1
Denali Commission: Denali Commission Trust Fund	-4
CBO Rounding Adjustment. CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	+3
TOTAL DIFFERENCES	-89
OMB ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS	22,491

CBO Estimates Compared to OMB Estimates for Division A of Public Law 114-113 Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2016

-	2016 Enacted Budget Authority
Non-Defense Category - Disaster Relief Cap Adjustment	, l
CBO ESTIMATE, NON-DEFENSE CATEGORY - DISASTER RELIEF CAP ADJUSTMENT 1	130
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, NON-DEFENSE CATEGORY - DISASTER RELIEF CAP ADJUSTMENT	130
Non-Defense Category - Non-BBEDCA Emergency Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - NON-BBEDCA EMERGENCY APPROPRIATIONS ¹	-2
Note: Section 745 of the Act repurposes \$2 million in unobligated balances from prior-year appropriations designated by the Congress as being for an emergency requirement. Because the Act does not designate the new purposes of the balances as an emergency requirement pursuant to section 251(b)(2) of the Balanced Budget and Emergency Deficit Control Act of 1985 (BBEDCA), both OMB and CBO score this provision as a reduction in non-BBEDCA emergency appropriations and a commensurate increase in the base appropriations above. Furthermore, OMB will not reduce the caps for this reduction in emergency funding because there is no BBEDCA designation.	
OMB ESTIMATE, NON-DEFENSE CATEGORY - NON-BBEDCA EMERGENCY APPROPRIATIONS	-2
<u>SUMMARY</u>	
CBO TOTAL, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS ¹	21,878
CBO Non-Defense Category Subtotal (including CHIMPs)	21,750
CBO Non-Defense Category Disaster Relief Cap Adjustment Subtotal	130
CBO Non-BBEDCA Emergency Appropriations Subtotal	-2
TOTAL DIFFERENCES	-91
Defense Category Differences	
Non-Defense Category Differences (including CHIMPs) Non-Defense Category Disaster Relief Cap Adjustment Differences	-91
Non-BBEDCA Emergency Appropriations Differences	
OMB TOTAL, AGRICULTURE AND RURAL DEVELOPMENT APPROPRIATIONS	21,787
OMB Defense Category Subtotal	
OMB Non-Defense Category Subtotal (including CHIMPs)	21,659
OMB Non-Defense Category Disaster Relief Cap Adjustment	130
OMB Non-BBEDCA Emergency Appropriations Subtotal	-2

¹ CBO data received by OMB on December 16, 2015.

Table 2.

CBO Estimates Compared to OMB Estimates for Division B of Public Law 114-113 Commerce, Justice, Science, and Related Agencies Appropriations Act, 2016

-	2016 Enacted Budget Authority
DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Defense Category - Base Discretionary Appropriations	
CBO ESTIMATE, DEFENSE CATEGORY ¹	5,101
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, DEFENSE CATEGORY	5,101
NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Non-Defense Category-Changes in Mandatory Programs (CHIMPs)	
CBO ESTIMATE, NON-DEFENSE CATEGORY - CHIMPs ¹	-10,030
Scorekeeping Differences:	
Department of Justice: Office of Justice Programs: Crime Victims Fund	-100
Office of Personnel Management: Employees and Retired Employees Health Benefits Funds	+55
Department of Treasury: Employer Share, Employee Retirement (excluding FOASDI)	+4
TOTAL DIFFERENCES	-41
OMB ESTIMATE, NON-DEFENSE CATEGORY - CHIMPs	-10,071

Table 2.

CBO Estimates Compared to OMB Estimates for Division B of Public Law 114-113 Commerce, Justice, Science, and Related Agencies Appropriations Act, 2016

(in millions of dollars)

2016 Enacted

Budget Authority DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS Non-Defense Category-Base Discretionary Appropriations CBO ESTIMATE. NON-DEFENSE CATEGORY-BASE APPROPRIATIONS 1..... 60,651 **Scorekeeping Differences: Department of Justice: General Administration:** Salaries and Expenses, Anti-Trust Division..... +20 OMB has a lower estimate of Hart-Scott-Rodino fees (-\$104 million) than CBO (-\$124 million), leading to a \$20 million difference in budget authority. Both CBO and OMB estimates use current-law rates and historical volume to project collections for these fees. OMB's 2016 estimate of \$104 million is similar to the current projection of 2015 collections of \$105 million. CBO's estimate of \$124 million assumes a large increase in volume relative to recent years. Fees for Bankruptcy Oversight, U.S. Trustees System..... +1 OMB estimates slightly lower receipts (-\$161 million) than CBO (-\$162 million). CBO Rounding Adjustment (DOJ, General Administration)..... +1 CBO scores a -\$1 million rounding adjustment in this account that OMB does not score. TOTAL DIFFERENCES..... +22 OMB ESTIMATE, NON-DEFENSE CATEGORY-BASE APPROPRIATIONS...... 60,673 **SUMMARY** CBO TOTAL, COMMERCE, JUSTICE, SCIENCE APPROPRIATIONS 1...... 55,722 CBO Defense Category Subtotal..... 5,101 CBO Non-Defense Category Subtotal (including CHIMPs)..... 50,621 TOTAL DIFFERENCES..... -19 Defense Category Differences Subtotal...... ---Non-Defense Category Differences Subtotal (including CHIMPs)..... -19 OMB TOTAL, COMMERCE, JUSTICE, SCIENCE APPROPRIATIONS..... 55,703 OMB Defense Category Subtotal..... 5,101 OMB Non-Defense Category Subtotal (including CHIMPs)..... 50,602

¹ CBO data received by OMB on December 16, 2015.

Table 3.

CBO Estimates Compared to OMB Estimates for Division C of Public Law 114-113 Department of Defense Appropriations Act, 2016

(in millions of dollars)

2016 Enacted **Budget** Authority **DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS Defense Category-Base Appropriations** CBO ESTIMATE, DEFENSE CATEGORY-BASE DISCRETIONARY APPROPRIATIONS 1........ 514,000 **Scorekeeping Differences: Department of Defense--Military Programs: Operation and Maintenance:** Disposal of Department of Defense Real Property..... -2 The Department has permanent authority to collect funds for leases in this account per Title 10 U.S.C. 2667 (d)(1) and permanent indefinite authority to spend per Public Law 108-287. The mandatory receipts are credited to a Special Fund and then a Special Fund appropriation is made to this account, which both OMB and CBO score as discretionary. CBO has a slightly higher estimate of receipts in 2016, which results in a higher discretionary appropriation (\$8 million) than OMB (\$6 million). Lease of Department of Defense Real Property..... +2 The Department has permanent authority to collect funds for leases in this account per Title 10 U.S.C. 2667 (d)(1) and permanent indefinite authority to spend per Public Law 108-287. The mandatory receipts are credited to a Special Fund and then a Special Fund appropriation is made to this account, which both OMB and CBO score as discretionary. CBO has a slightly lower estimate of receipts in 2016, which results in a lower discretionary appropriation (\$33 million) than OMB (\$35 million). Overseas Military Facility Investment Recovery..... -1 Section 8028 appropriates amounts contained in this fund. OMB estimates less than \$500 thousand in new budget authority in FY 2016, and therefore, scores no costs for this provision. CBO estimates that \$1 million will be appropriated pursuant to this provision. This explains the budget authority difference in this account. **Procurement:** Chemical Agents and Munitions Destruction, Defense...... +1 OMB and CBO have a +\$1 million budget authority difference due to rounding. CBO rounds the individual carve-outs of the appropriation for operations and maintenance, procurement, and research, development, test, and evaluation and adds to a total while OMB scores the appropriation without the carve-outs.

Table 3.

CBO Estimates Compared to OMB Estimates for Division C of Public Law 114-113 Department of Defense Appropriations Act, 2016

	2016 Enacted
	Budget Authority
Research, Development, Test, and Evaluation:	
Research, Development, Test and Evaluation, Defense-wide	+1
Research, Development, Test and Evaluation, Air Force	+1
CBO Rounding Plug CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	-2
, ,	
TOTAL DIFFERENCES	
	 514,000
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS	
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS Defense Category-Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) Appro	ppriations
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS **Defense Category-Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) Appro CBO ESTIMATE, DEFENSE CATEGORY-OCO/GWOT DISCRETIONARY APPROPRIATIONS 1	
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS	ppriations
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS Defense Category-Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) Appro CBO ESTIMATE, DEFENSE CATEGORY-OCO/GWOT DISCRETIONARY APPROPRIATIONS 1 Scorekeeping Differences: CBO Rounding Plug CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	**************************************
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS	**************************************
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS Defense Category-Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) Approcessor Appropriations of the CBO estimate, Defense Category-Oco/Gwot discretionary appropriations of the CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA. OMB ESTIMATE, DEFENSE CATEGORY-OCO/GWOT DISCRETIONARY APPROPRIATIONS	**************************************
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS	58,638 +2 58,640
TOTAL DIFFERENCES OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS Defense Category-Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) Appro CBO ESTIMATE, DEFENSE CATEGORY-OCO/GWOT DISCRETIONARY APPROPRIATIONS 1 Scorekeeping Differences: CBO Rounding Plug CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA. OMB ESTIMATE, DEFENSE CATEGORY-OCO/GWOT DISCRETIONARY APPROPRIATIONS	p <u>riations</u> 58,638

Table 3.

CBO Estimates Compared to OMB Estimates for Division C of Public Law 114-113 Department of Defense Appropriations Act, 2016

•	2016 Enacted Budget Authority
<u>SUMMARY</u>	
CBO TOTAL, DEFENSE APPROPRIATIONS ¹	572,774
CBO Defense Category Subtotal	514,000
CBO Defense Category OCO/GWOT Subtotal	58,638
CBO Non-Defense Category Subtotal	136
TOTAL DIFFERENCES	+2
Defense Category Differences	
Defense Category OCO/GWOT Differences	+2
Non-Defense Category Differences	
OMB TOTAL, DEFENSE APPROPRIATIONS	572,776
OMB Defense Category Subtotal	514,000
OMB Defense Category OCO/GWOT Subtotal	58,640
OMB Non-Defense Category Subtotal	136

¹ CBO data was received by OMB on December 16, 2015.

Table 4.

CBO Estimates Compared to OMB Estimates for Division D of Public Law 114-113 Energy and Water Development and Related Agencies Appropriations Act, 2016

(in millions of dollars)

2016 Enacted **Budget** Authority **DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS Defense Category-Base Appropriations** CBO ESTIMATE, DEFENSE CATEGORY - BASE APPROPRIATIONS 1....... 18,860 **Scorekeeping Differences:** CBO Rounding Adjustment..... -1 CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA. OMB ESTIMATE, DEFENSE CATEGORY - BASE APPROPRIATIONS...... 18,859 NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS Non-Defense Category-Base Appropriations 18,325 CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS 1...... **Scorekeeping Differences: Department of Energy:** Fees and Recoveries, Federal Energy Regulatory Commission..... -24 OMB's estimate of receipts in excess of spending is \$24 million; CBO scores collections in excess of spending for the account as mandatory, while OMB scores collections in excess of spending as discretionary. **Energy Programs:** Title 17 Innovative Technology Loan Program..... -17 OMB estimates this account will collect \$42 million in fees paid by borrowers in 2016, which would offset the \$42 million provided in the Act for administrative spending for a net cost of zero. CBO estimates only \$25 million in collections in 2016 and therefore scores this account at a net \$17 million cost. Power Marketing Administration: Construction, Rehabilitation, Operation and Maintenance, Western Area Power Administration....... -3 OMB has a higher estimate of offsetting collections that are credited to this account as discretionary for the sole purpose of funding the annual expenses of the Western Area Power Administration in 2016 (-\$214 million) than CBO (-\$212 million). Although CBO believes that -\$214 million in fees will eventually be collected, they do not believe that all of the fees for annual expenses will be collected in the budget year. In addition, there is a \$1 million difference

due to rounding.

Table 4.

CBO Estimates Compared to OMB Estimates for Division D of Public Law 114-113 Energy and Water Development and Related Agencies Appropriations Act, 2016

_	2016 Enacted
	Budget Authority
Operation and Maintenance, Southwestern Power Administration	
Pepartment of the Interior: Fish and Wildlife Service Resource Management Sec. 104 of the Act allows for the Secretary of the Army to transfer to this account from the Corps of Engineers Operation and Maintenance account up to \$5 million in funds to mitigate for fisheries lost due to Army Corps of Engineers projects. The 2016 Budget also requested this transfer although the Budget used "such funds asare appropriate" language. OMB scores this permissive transfer while CBO does not.	+
Corps of Engineers - Civil Works: Operation and Maintenance Sec. 104 of the Act allows for the Secretary of the Army to transfer from this account to the Department of the Interior Fish and Wildlife Service Resource Management account up to \$5 million in funds to mitigate for fisheries lost due to Army Corps of Engineers projects. The 2016 Budget also requested this transfer although the Budget used "such funds asare appropriate" language. OMB scores this permissive transfer while CBO does not.	
Denali Commission: Denali Commission Trust Fund	-
CBO Rounding Adjustment	
TOTAL DIFFERENCES	-3
MB ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS	18,28

Table 4.

CBO Estimates Compared to OMB Estimates for Division D of Public Law 114-113 Energy and Water Development and Related Agencies Appropriations Act, 2016

	2016 Enacted Budget Authority
<u>SUMMARY</u>	
CBO TOTAL, ENERGY AND WATER APPROPRIATIONS ¹	37,185
CBO Defense Category Subtotal	18,860
CBO Non-Defense Category Subtotal	18,325
TOTAL DIFFERENCES	-40
Defense Category Differences	
Non-Defense Category Differences	-39
OMB TOTAL, ENERGY AND WATER APPROPRIATIONS	37,145
OMB Defense Category Subtotal	18,859
OMB Non-Defense Category Subtotal	18,286

¹ CBO data received by OMB on December 16, 2015.

Table 5.

CBO Estimates Compared to OMB Estimates for Division E of Public Law 114-113 Financial Services and General Government Appropriations Act, 2016

	2016 Enacted Budget Authority
DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Defense Category-Base Appropriations	
CBO ESTIMATE, DEFENSE CATEGORY-BASE DISCRETIONARY APPROPRIATIONS ¹	44
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, DEFENSE CATEGORY-BASE APPROPRIATIONS	44
NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Non-Defense Category-Changes in Mandatory Programs (CHIMPs)	
CBO ESTIMATE, NON-DEFENSE CATEGORY - CHIMPs ¹	-760
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, NON-DEFENSE CATEGORY-CHIMPs	-760
Non-Defense Category-Base Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	23,951
Scorekeeping Differences	
Federal Trade Commission: Salaries and Expenses CBO and OMB estimates of Hart-Scott-Rodino (HSR) fees in this account differ by \$20 million.	+20
Both CBO and OMB estimates use current-law rates and historical volume to project collections for these fees. OMB's 2016 estimate of \$104 million is similar to the current projection of 2015 collections of \$105 million. CBO's estimate of \$124 million assumes a large increase in volume relative to recent years.	
OMB ESTIMATE, NON-DEFENSE CATEGORY - BASE DISCRETIONARY APPROPRIATIONS	23,971

Table 5.

CBO Estimates Compared to OMB Estimates for Division E of Public Law 114-113 Financial Services and General Government Appropriations Act, 2016

	2016 Enacted Budget Authority
<u>SUMMARY</u>	
CBO TOTAL, FINANCIAL SERVICES AND GENERAL GOVERNMENT APPROPRIATIONS 1	23,235
CBO Defense Category Subtotal	44
CBO Non-Defense Category Subtotal (including CHIMPs)	23,191
TOTAL DIFFERENCES	+20
Defense Category Differences	
Non-Defense Category Differences	+20
OMB TOTAL, FINANCIAL SERVICES AND GENERAL GOVERNMENT APPROPRIATIONS	23,255
OMB Defense Category Subtotal	44
OMB Non-Defense Category Subtotal (including CHIMPs)	23,211

¹ CBO data was received by OMB on December 16, 2015.

CBO Estimates Compared to OMB Estimates for Division F of Public Law 114-113 Department of Homeland Security Appropriations Act, 2016

-	2016 Enacted Budget Authority
DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Defense Category - Base Discretionary Appropriations	
CBO ESTIMATE, DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	1,705
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, DEFENSE CATEGORY - BASE APPROPRIATIONS	1,705
Defense Category - Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) Appro	opriations
CBO ESTIMATE, DEFENSE CATEGORY - OCO/GWOT DISCRETIONARY APPROPRIATIONS ¹	160
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, DEFENSE CATEGORY - OCO/GWOT DISCRETIONARY APPROPRIATIONS	160
NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Non-Defense Category - Changes in Mandatory Programs (CHIMPs)	
CBO ESTIMATE, NON-DEFENSE CATEGORY - CHIMPs ¹	-174
Scorekeeping Differences:	
Department of Homeland Security:	
CBO scores a cost of \$1 million in 2016 for section 565 of the Act, which raises the numerical limitation on H-2B visas by removing from the calculation those returning workers who were previously counted in fiscal years 2013, 2014, or 2015. The cost accounts for the increased benefits in programs such as the Supplemental Nutrition Assistance Program, the Supplemental Security Income Program, refundable tax credits, Affordable Care Act (ACA) Health Care Exchanges, and Medicaid, which CBO scores because the proposal would result in the legalization of individuals (making them eligible for certain benefits), increase the duration of these individuals' presence (adding period of eligibility for those benefits), and eventually provide a pathway for some to lawful permanent resident status that would make them eligible for additional benefits. CBO assumes that some of these costs would be offset by penalty payments by uninsured individuals, penalty payments by employers, and increases in revenue due to the change in legal status. OMB views all of these effects as indirect impacts with no direct statutory linkage to the legislation and therefore does not score a cost for the provision.	-1

CBO Estimates Compared to OMB Estimates for Division F of Public Law 114-113 Department of Homeland Security Appropriations Act, 2016

	2016 Enacted
	Budget Authority
Section 573 through 575 of the Homeland Security General Provisions (Immigration Extensions)	-1
TOTAL DIFFERENCES	-2
OMB ESTIMATE, NON-DEFENSE CATEGORY - CHIMPs	-176
Non-Defense Category - Base Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	39,424
Scorekeeping Differences:	
Department of Homeland Security:	
Departmental Management and Operations: Analysis and Operations The -\$1 million budget authority difference is due to rounding.	-1
United States Secret Service: Salaries and Expenses The -\$1 million budget authority difference is due to rounding.	-1
Transportation Security Administration: Aviation Security CBO assumes current law discretionary fee collections of \$2,130 million, whereas OMB assumes discretionary fee collections of \$2,132 million, a -\$2 million difference.	-2
Federal Law Enforcement Training Center: Salaries and Expenses The +\$1 million budget authority difference is due to rounding.	+1

CBO Estimates Compared to OMB Estimates for Division F of Public Law 114-113 Department of Homeland Security Appropriations Act, 2016

-	2016 Enacted
	Budget Authority
U.S. Customs and Border Protection: Customs and Border Protection Both OMB and CBO score the appropriation of the spending of current law mandatory fee collections from the COBRA Free Trade Agreement as a discretionary cost pursuant to section 556 of this Act. OMB estimates -\$221 million in base current law fee collections in 2016,	+3
whereas CBO estimates -\$220 million. In addition, OMB estimates an additional -\$2 million in receipts due to inflationary increases enacted in the Fixing America's Surface Transportation (FAST) Act, for a total appropriation of \$223 million. CBO estimates that the FAST Act would have an insignificant effect on the relevant fee collections in fiscal year 2016.	
Construction, Customs and Border Protection The +\$1 million budget authority difference is due to rounding.	+1
Border Security Fencing, Infrastructure, and Technology The +\$1 million budget authority difference is due to rounding.	+1
United States Coast Guard: Trust Fund Share of Expenses The -\$1 million budget authority difference is due to rounding.	-1
Federal Emergency Management Agency: National Pre-disaster Mitigation Fund The +\$1 million budget authority difference is due to rounding.	+1
Domestic Nuclear Detection Office: Research, Development, Acquisitions and Operations The -\$1 million budget authority difference is due to rounding.	-1
CBO Rounding Adjustment CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	+1
TOTAL DIFFERENCES	+2
OMB ESTIMATE, NON-DEFENSE CATEGORY - BASE DISCRETIONARY APPROPRIATIONS	39,426
Non-Defense Category-Disaster Relief Cap Adjustment	
CBO ESTIMATE, NON-DEFENSE CATEGORY - DISASTER RELIEF CAP ADJUSTMENT 1	6,713
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, NON-DEFENSE CATEGORY - DISASTER RELIEF CAP ADJUSTMENT	6,713

CBO Estimates Compared to OMB Estimates for Division F of Public Law 114-113 Department of Homeland Security Appropriations Act, 2016

(in millions of dollars)

2016 Enacted **Budget** Authority **SUMMARY** CBO TOTAL, HOMELAND SECURITY APPROPRIATIONS 1...... 47,828 CBO Defense Category Base Subtotal..... 1,705 CBO Defense - OCO/GWOT Subtotal..... 160 CBO Non-Defense Category Base Subtotal (Including CHIMPS)..... 39,250 CBO Non-Defense Category Disaster Relief Subtotal...... 6,713 TOTAL DIFFERENCES Defense Category Base Differences..... Defense - OCO/GWOT Subtotal..... Non-Defense Category Base Differences (Including CHIMPs)..... Non-Defense Category Disaster Relief Differences..... OMB TOTAL, HOMELAND SECURITY APPROPRIATIONS..... 47,828 OMB Defense Category Base Subtotal...... 1,705 OMB Defense - OCO/GWOT Subtotal..... 160 OMB Non-Defense Category Base Subtotal (Including CHIMPs)..... 39,250

OMB Non-Defense Category Disaster Relief Subtotal......

6,713

¹ CBO data was received by OMB on December 16, 2015.

Table 7.

CBO Estimates Compared to OMB Estimates for Division G of Public Law 114-113 Department of the Interior, Environment, and Related Agencies Appropriations Act, 2016

-	2016 Enacted Budget Authority
	, tathonty
NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Non-Defense Category - Changes in Mandatory Programs (CHIMPs)	
CBO ESTIMATE, NON-DEFENSE CATEGORY - CHIMPS ¹	-31
NO DIFFERENCES IN BUDGET AUTHORITY	
OMB ESTIMATE, NON-DEFENSE CATEGORY - CHIMPS	-31
Non-Defense Category - Base Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	32,190
Scorekeeping Differences:	
Department of the Interior:	
Bureau of Land Management: Management of Lands and Resources OMB's estimate of excess Mining Law fees is higher (-\$24 million) than CBO's estimate of collections (-\$16 million), which results in an -\$8 million difference in budget authority.	-8
Bureau of Indian Affairs and Bureau of Indian Education:	. 5
Contract Support Costs	+5
Department of Agriculture:	
Forest Service: Land Acquisition The -\$1 million difference in budget authority is due to rounding.	-1
CBO Rounding Adjustment	+3
CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	
TOTAL DIFFERENCES	-1
OMB ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS	32,189

Table 7.

CBO Estimates Compared to OMB Estimates for Division G of Public Law 114-113 Department of the Interior, Environment, and Related Agencies Appropriations Act, 2016

-	2016 Enacted Budget Authority
Non-Defense Category - Emergency Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - EMERGENCY APPROPRIATIONS ^{1,2}	700
NO DIFFERENCES IN BUDGET AUTHORITY	
OMB ESTIMATE, NON-DEFENSE CATEGORY - EMERGENCY APPROPRIATIONS ²	700
<u>SUMMARY</u>	
CBO TOTAL, INTERIOR, ENVIRONMENT APPROPRIATIONS 1	
CBO Defense Category SubtotalCBO Non-Defense Category Subtotal (including CHIMPs)	32,159
CBO Non-Defense Category - Emergency Discretionary Appropriations Subtotal ²	700
TOTAL DIFFERENCES	-1
Defense Category Differences	
Non-Defense Category Differences (including CHIMPs)	-1
Non-Defense Category - Emergency Appropriations Differences	
OMB TOTAL, INTERIOR, ENVIRONMENT APPROPRIATIONS	32,858
OMB Defense Category SubtotalOMB Non-Defense Category Subtotal (including CHIMPs)	 32,158
OMB Non-Defense Category - Emergency Discretionary Appropriations Subtotal ²	•

¹ CBO data was received by OMB on December 16, 2015.

² This emergency amount was enacted in section 135 of the Continuing Appropriations Act, 2016 (Public Law 114-53). This appropriation is subsumed within OMB and CBO scoring of final appropriations for 2016.

Table 8.

CBO Estimates Compared to OMB Estimates for Division H of Public Law 114-113 Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2016

	2016 Enacted
	Budget Authority
NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Non-Defense Category - Changes in Mandatory Programs (CHIMPs)	
CBO ESTIMATE, NON-DEFENSE - CHIMPS ¹	-6,796
Scorekeeping Differences:	
Department of Health and Human Services:	
Child Enrollment Contingency Fund	+57
Federal Hospital Insurance Trust Fund	+3
Department of Education: Student Financial Assistance: Federal Family Education Loan Program	-83
TOTAL DIFFERENCES	-23
OMB ESTIMATE, NON-DEFENSE - CHIMPS	-6,819

Table 8.

CBO Estimates Compared to OMB Estimates for Division H of Public Law 114-113 Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2016

	2016 Enacted Budget Authority
Non-Defense Category - Base Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE DISCRETIONARY APPROPRIATIONS ¹	168,923
Scorekeeping Differences:	
Department of Labor: Employment and Training Administration: Unemployment Trust Fund	5
Department of Education:	
Office of Elementary and Secondary Education: School Improvement	+1
Office of Special Education and Rehabilitative Services: Special Education OMB and CBO have a +\$1 million budget authority difference due to rounding.	. +1
Office of Postsecondary Education: College Housing and Academic Facilities Loan Program OMB and CBO have a +\$1 million budget authority difference due to rounding.	+1
Social Security Administration (SSA):	
Research and Demonstrations	+95

Table 8.

CBO Estimates Compared to OMB Estimates for Division H of Public Law 114-113 Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2016

2016 En	
	Budget Authority
State Supplemental Fees	-1
CBO has a lower estimate of collections from State Supplemental Fees (-\$135 million) than OMB (-\$136 million). OMB and CBO use different assumptions regarding the number of SSI beneficiaries that will receive a state supplement, and therefore, the amount of fees for administering the supplement that SSA will collect. CBO's assumption of the number of people anticipated to get state supplement payments each month is extrapolated from SSA's research office database, while OMB's assumption is based on SSA's actuarial data. Both OMB and CBO score \$136 million in spending based on the Senate appropriations language. This results in a net scoring difference of -\$1 million in budget authority.	
Total, Non-defense Base Differences	+92
OMB ESTIMATE, NON-DEFENSE CATEGORY - BASE DISCRETIONARY APPROPRIATIONS	169,015
Non-Defense Category - Program Integrity Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - PROGRAM INTEGRITY APPROPRIATIONS ¹	1,523
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, NON-DEFENSE CATEGORY - PROGRAM INTEGRITY APPROPRIATIONS	1,523
<u>SUMMARY</u>	
CBO TOTAL, LABOR, HHS, EDUCATION AND RELATED AGENCIES APPROPRIATIONS ¹	
CBO Non-Defense Category Subtotal (including CHIMPs)	
CBO Non-Defense Category Program Integrity Subtotal	1,523
TOTAL DIFFERENCES	+69
Defense Category Differences	
Non-Defense Category Differences (including CHIMPs) Non-Defense Category Program Integrity Differences	
OMB TOTAL, LABOR, HHS, EDUCATION AND RELATED AGENCIES APPROPRIATIONS OMB Defense Category Subtotal	163,719
	162,196
OMB Non-Defense Category Subtotal (including CHIMPs)	102,190

¹ CBO data received by OMB on December 16, 2015.

Table 9.

CBO Estimates Compared to OMB Estimates for Division I of Public Law 114-113 Legislative Branch Appropriations Act, 2016

	2016 Enacted Budget Authority
Non-Defense Category-Changes in Mandatory Programs (CHIMPs)	
CBO ESTIMATE, NON-DEFENSE CATEGORY - CHIMPs ¹	-1
NO DIFFERENCES IN BUDGET AUTHORITY	
OMB ESTIMATE, NON-DEFENSE CATEGORY - CHIMPs	-1
Non-Defense Category-Base Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	4,364
Scorekeeping Differences:	
CBO Rounding Plug	+1
CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the	
Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total	
(tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	
OMB ESTIMATE, NON-DEFENSE CATEGORY- BASE APPROPRIATIONS	4,365
<u>SUMMARY</u>	
CBO TOTAL, LEGISLATIVE BRANCH APPROPRIATIONS ¹	4,363
CBO Defense Category Subtotal	
CBO Non-Defense Category Subtotal (including CHIMPs)	4,363
TOTAL DIFFERENCES	
Defense Category Differences	
Non-Defense Category Differences	+1
OMB TOTAL, LEGISLATIVE BRANCH APPROPRIATIONS	4,364
OMB Defense Category SubtotalOMB Non-Defense Category Subtotal (including CHIMPs)	 4,364
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¹ CBO data was received by OMB on December 16, 2015.

CBO Estimates Compared to OMB Estimates for Division J of Public Law 114-113 Military Construction and Veterans Affairs, and Related Agencies Appropriations Act, 2016 (in millions of dollars)

	2016 Enacted Budget Authority
DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS	
Defense Category-Base Discretionary Appropriations	
CBO ESTIMATE, DEFENSE CATEGORY - BASE DISCRETIONARY APPROPRIATIONS ¹	8,171
Scorekeeping Differences:	
Department of Defense: Military Construction, Army The budget authority difference is due to rounding.	-1
CBO Rounding Adjustment CBO uses this account to reconcile the CBO total (tracked in millions) for the Act with the appropriations subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	+1
TOTAL DIFFERENCES	
OMB ESTIMATE, DEFENSE CATEGORY - BASE DISCRETIONARY APPROPRIATIONS	8,171
Non-Defense Category-Base Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	71,698
Scorekeeping Differences:	
Department of Veterans Affairs:	
Veterans Health Administration:	
Joint DOD-VA Health Care Sharing Incentive Fund	. +2
Medical ServicesSee above explanation for differences in the Joint DOD-VA Health Care Sharing Incentive Fund.	-1
Medical Facilities See above explanation for differences in the Joint DOD-VA Health Care Sharing Incentive Fund.	-1
CBO Rounding Adjustment CBO uses this account to reconcile the CBO total (tracked in millions) for the Act with the appropriations subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	+1

CBO Estimates Compared to OMB Estimates for Division J of Public Law 114-113 Military Construction and Veterans Affairs, and Related Agencies Appropriations Act, 2016 (in millions of dollars)

	2016 Enacted Budget Authority
TOTAL DIFFERENCES OMB ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS	 +1 71,699
<u>SUMMARY</u>	
CBO TOTAL, MILITARY CONSTRUCTION AND VETERANS AFFAIRS APPROPRIATIONS ¹	79,869
CBO Defense Category Subtotal	
CBO Non-Defense Category Subtotal	71,698
TOTAL DIFFERENCES Defense Category Differences	
Non-Defense Category Differences	+1
OMB TOTAL, MILITARY CONSTRUCTION AND VETERANS AFFAIRS APPROPRIATIONS	79,870
OMB Defense Category Subtotal	8,171
OMB Non-Defense Category Subtotal	71,699

¹ CBO data was received by OMB on December 16, 2015.

CBO Estimates Compared to OMB Estimates for Division K of Public Law 114-113 Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016

(in millions of dollars)

2016 Enacted **Budget** Authority NON-DEFENSE CATEGORY DISCRETIONARY APPROPRIATIONS Non-Defense Category - Base Discretionary Appropriations CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS 1...... 37,780 **Scorekeeping Differences: Department of State:** Administration of Foreign Affairs: -1 Diplomatic and Consular Programs..... CBO scores the \$743,000 made available for the International Center under the Diplomatic and Consular Programs header in subparagraph 5(A) to this account whereas OMB scores the amount to the International Center, Washington DC account where the funds are executed. The different placement of the amounts accounts for the -\$1 million difference in budget authority. International Security Assistance Economic Support Fund..... +10 Section 7034(o) of the Act provides the authority to use funds appropriated by the Act and prior Acts to the Economic Support Fund and the Assistance for Europe, Eurasia and Central Asia accounts for the cost of loan guarantees to Jordan, Ukraine, and Tunisia. Since the language contains the authority to repurpose funds designated as OCO and emergency in prior Acts and does not designate the new purposes of the balances as an emergency or OCO requirement pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act (BBEDCA), OMB scores this authority as a \$10 million increase to base appropriations and scores a commensurate reduction to the OCO balances provided for this account, as noted in the OCO section of this table. Other State: International Center, Washington DC..... +1 As described above, OMB scores the \$743,000 provided for the International Center to this account where the funds are executed. **Agency for International Development:** -275 Assistance for Europe, Eurasia and Central Asia..... Section 7034(o) of the Act provides the authority to use funds appropriated by the Act and prior Acts to the Economic Support Fund and the Assistance for Europe, Eurasia and Central Asia accounts for the cost of loan guarantees to Jordan, Ukraine, and Tunisia. In 2016, OMB expects to execute a loan guarantee to Ukraine, currently estimated to cost \$275 million, by making noncap adjustment funds appropriated in 2016 available via transfer from this account to the Ukraine Loan Guarantees Program Account. CBO does not score the transfer, resulting in a difference of \$275 million in budget authority.

CBO Estimates Compared to OMB Estimates for Division K of Public Law 114-113 Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016 (in millions of dollars)

2016 Enacted **Budget** Authority +275 Ukraine Loan Guarantees Program Account...... As noted above, OMB scores \$275 million as a transfer of new budget authority from the "Assistance for Europe, Eurasia and Central Asia" to this account. **Overseas Private Investment Corporation:** Overseas Private Investment Corporation (Multiple Accounts)..... -13 CBO scores -\$162 million in interest on Federal securities from reserve balances in this account held for potential claims, whereas OMB scores only -\$143 million, a difference of +\$19 million. In addition, CBO estimates negative subsidies of -\$186 million, whereas OMB estimates negative subsidies of -\$218 million, a difference of -\$32 million. These differences result in a total difference in budget authority of -\$13 million. **Independent International Agencies:** Export-Import Bank of the United States (Multiple Accounts)..... -170 CBO scored -\$550 million in negative subsidy receipts to the 2016 Budget, whereas OMB scored -\$1,009 million. For the Budget, CBO estimated less in receipts than OMB primarily because CBO assumed the expiration of the Export-Import Bank's operating authority on June 30, 2015. OMB's estimate for the Budget assumed a full extension of the Bank through 2016. To score the Act, both CBO and OMB have updated their negative subsidy receipt estimates to reflect the December 2015 reauthorization of the Bank. Due to the reauthorization, CBO estimates -\$650 million in receipts, an increase of +\$100 million. OMB reduces the receipt estimate by \$189 million to account for new business lost in the final quarter of FY 2015 due to the lack of authorization, bringing the total 2016 receipts estimate to -\$820 million, therefore resulting in an overall difference with CBO of -\$170 million. CBO Rounding Adjustment..... +2 CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total (tracked in thousands). OMB scoring does not include a reconciliation with the CSBA. TOTAL DIFFERENCES..... -171

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37.609

OMB ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS.....

CBO Estimates Compared to OMB Estimates for Division K of Public Law 114-113 Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016 (in millions of dollars)

2016 Enacted
Budget Authority
Authority

	Authority
Non-Defense Category - Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT) Appro	opriations
CBO ESTIMATE, NON-DEFENSE CATEGORY - OCO/GWOT APPROPRIATIONS 1	14,895
Scorekeeping Differences:	
Department of State:	
International Security Assistance:	
Economic Support Fund	-10
As described in the explanation for this account in the base section, OMB scores the loan	
guarantee authority provided in Section 7034(o) of the Act as a \$10 million increase to base	
appropriations and scores a commensurate reduction in OCO balances to this account.	
CBO Rounding Adjustment	+1
CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the	
Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total	
(tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	
TOTAL DIFFERENCES	 -9
ONAD ESTIMATE MONI DEFENSE CATECODY, OSO/CWOT ADDRODDIATIONS	44.000
OMB ESTIMATE, NON-DEFENSE CATEGORY - OCO/GWOT APPROPRIATIONS	14,886
Non-Defense Category - Emergency Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - EMERGENCY APPROPRIATIONS ¹	
Scorekeeping Differences:	
International Treasury Agencies:	
United States Quota, International Monetary Fund (IMF)	-1,035
Title IX of Division K of the Act provides funding for an increase in the United States quota	·
equivalent to 40,871,800,000 in Special Drawing Rights (SDR). In addition, the language directs	
the cost to be estimated on a present value basis with the present value calculation adjusted for	
market risk. CBO estimates a cost of \$1,180 million. OMB estimates a cost of \$145 million by	
applying a 0.24 percent subsidy rate to the face value of the SDR amount, estimated to be \$60.5	
billion using an exchange rate of 0.674495 SDR to U.S. dollars. Both OMB and CBO score this	
cost and the associated rescission described below as emergency requirements pursuant	
251(b)(2)(A)(i) of BBEDCA as directed in the Act.	

CBO Estimates Compared to OMB Estimates for Division K of Public Law 114-113 Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016

	2016 Enacted
	Budget Authority
Loans to the IMF Direct Loan Program Account	+1,120
TOTAL DIFFERENCES	+85
OMB ESTIMATE, NON-DEFENSE CATEGORY - EMERGENCY APPROPRIATIONS	85
SUMMARY	
CBO TOTAL, STATE AND FOREIGN OPERATIONS APPROPRIATIONS ¹	52,675
CBO Non-Defense Category Subtotal	37,780
CBO Non-Defense OCO/GWOT Subtotal	14,895
CBO Non-Defense Emergency Subtotal	
TOTAL DIFFERENCES	-95
Non-Defense Category Differences (including CHIMPs)	-171
Non-Defense OCO/GWOT Differences	-9
Non-Defense Emergency Differences	+85
OMB TOTAL, STATE AND FOREIGN OPERATIONS APPROPRIATIONS	52,580
OMB Non-Defense Category Subtotal	37,609
OMB Non-Defense OCO/GWOT Subtotal	14,886
,	

¹ CBO data received by OMB on December 16, 2015.

CBO Estimates Compared to OMB Estimates for Division L of Public Law 114- 113 Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2016

•	2016 Enacted Budget Authority
DEFENSE CATEGORY - DISCRETIONARY APPROPRIATIONS	
Defense Category-Base Appropriations	
CBO ESTIMATE, DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	210
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, DEFENSE CATEGORY - BASE APPROPRIATIONS	210
NON-DEFENSE CATEGORY - DISCRETIONARY APPROPRIATIONS	
Non-Defense Category - Base Discretionary Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS ¹	57,091
Scorekeeping Differences:	
Department of Housing and Urban Development:	
Federal Housing Administration: Mutual Mortgage Insurance Capital Reserve Program	+573
Government National Mortgage Association:	
Guarantees of Mortgage-backed Securities Loan Guarantee Program	+20
Guarantees of Mortgage-backed Securities Capital Reserve Account	-211

CBO Estimates Compared to OMB Estimates for Division L of Public Law 114- 113 Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2016 (in millions of dollars)

	2016 Enacted
	Budget Authority
Community Planning and Development:	
Section 241, Rescissions of Unobligated Balances	-1
CBO has a different assumption of unobligated balances available for rescission under Section 241 of the bill than does OMB. CBO scores \$14 million in rescissions of unobligated balances,	
without allocating the reduction to specific accounts, while OMB estimates \$15 million as	
available for rescission in the affected accounts and scores the reductions by account. Overall, OMB records a \$6 million rescission in the FHA, General and Special Risk Program account, a \$6	
million rescission in the Native American Housing Block Grant program, and a \$3 million	
rescission in the Rural Housing and Economic Development account. OMB and CBO score the gross budget authority levels in each of these accounts the same.	
Department of Transportation:	
Federal Railroad Administration: Operating Subsidy Grants to the National Railroad Passenger Corporation	-1
CBO and OMB round this account differently, resulting in a \$1 million difference in budget	
authority. Overall, OMB adds the rescissions to rail accounts in section 152 before rounding, while CBO rounds and then adds the amounts back to the account.	
CBO Rounding Plug	+4
CBO uses this account to reconcile the CBO total for the Act (tracked in millions) with the Appropriations Subcommittee's Comparative Statement of Budget Authority (CSBA) total	
(tracked in thousands). OMB scoring does not include a reconciliation with the CSBA.	
TOTAL DIFFERENCES	+384
OMB ESTIMATE, NON-DEFENSE CATEGORY - BASE APPROPRIATIONS	57,475
Non-Defense Category-Disaster Appropriations	
CBO ESTIMATE, NON-DEFENSE CATEGORY - DISASTER APPROPRIATIONS ¹	300
NO BUDGET AUTHORITY DIFFERENCES	
OMB ESTIMATE, NON-DEFENSE CATEGORY - DISASTER APPROPRIATIONS	300
MEMORANDUM:	
CBO ESTIMATE, OBLIGATION LIMITATIONS, TRANSPORTATION PROGRAMS ¹	56,355
NO OBLIGATION LIMITATION DIFFERENCES	
OMB ESTIMATE, OBLIGATION LIMITATIONS, TRANSPORTATION PROGRAMS	56,355

CBO Estimates Compared to OMB Estimates for Division L of Public Law 114- 113 Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2016 (in millions of dollars)

2016 Enacted	
Budget Authority	
Authority	
,	

SUMMARY

CBO TOTAL, TRANSPORTATION AND HOUSING AND URBAN DEVELOPMENT APPROPRIATIONS ¹	113,956 <i>210</i>
CBO Non-Defense Category, Base Appropriations, Subtotal	57,091
CBO Non-Defense Category, Disaster Appropriations, Subtotal	300
CBO Obligation Limitation	56,355
TOTAL DIFFERENCES	+384
Defense Category Differences	
Non-Defense Category, Base Appropriations, Differences	+384
Non-Defense Category, Disaster Appropriations, Differences	
Obligation Limitation Differences	
OMB TOTAL, TRANSPORTATION AND HOUSING AND URBAN DEVELOPMENT APPROPRIATIONS	114,340
OMB Defense Category Subtotal	210
OMB Non-Defense Category Subtotal	57,475
OMB Non-Defense Category, Disaster Appropriations, Subtotal	300
OMB Obligation Limitation	56,355

¹ CBO data was received by OMB on December 16, 2015.

_	2016 Enacted Budget Authority
DEFENSE CATEGORY	
Discretionary Spending Limit ²	548,091
Appropriations previously enacted	
Newly Enacted Base Defense Appropriations:	
Amounts provided in Division B of Public Law 114-113, the Commerce, Justice, Science and Related Agencies Appropriations Act, 2016	5,101
Amounts provided in Division C of Public Law 114-113, the Department of Defense Appropriations Act, 2016	514,000
Amounts provided in Division D of Public Law 114-113, the Energy and Water Development and Related Agencies Appropriations Act, 2016	18,859
Amounts provided in Division E of Public Law 114-113, the Financial Services and General Government Appropriations Act, 2016	44
Amounts provided in Division F of Public Law 114-113, the Department of Homeland Security Appropriations Act, 2016	1,705
Amounts provided in Division J of Public Law 114-113, the Military Construction and Veterans Affairs and Related Agencies Appropriations Act, 2016	8,171
Amounts provided in Division L of Public Law 114-113, the Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2016	210
Total, All Enacted Base Defense Appropriations	548,090
Defense Appropriations Over (+)/Under (-) spending limit	-1

NON-DEFENSE CATEGORY iscretionary Spending Limit ²	
iscretionary Spending Limit ²	
	518,491
ppropriations previously enacted	
ewly Enacted Base Non-Defense Appropriations:	
Amounts provided in Division A of Public Law 114-113, the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2016	21,659
Amounts provided in Division B of Public Law 114-113, the Commerce, Justice, Science and Related Agencies Appropriations Act, 2016	50,602
Amounts provided in Division C of Public Law 114-113, the Department of Defense Appropriations Act, 2016	136
Amounts provided in Division D of Public Law 114-113, the Energy and Water Development and Related Agencies Appropriations Act, 2016	18,286
Amounts provided in Division E of Public Law 114-113, the Financial Services and General Government Appropriations Act, 2016	23,211
Amounts provided in Division F of Public Law 114-113, the Department of Homeland Security Appropriations Act, 2016	39,250
Amounts provided in Division G of Public Law 114-113, the Department of the Interior, Environment, and Related Agencies Appropriations Act, 2016	32,158
Amounts provided in Division H of Public Law 114-113, the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2016	162,196
Amounts provided in Division I of Public Law 114-113, the Legislative Branch Appropriations Act, 2016	4,364
Amounts provided in Division J of Public Law 114-113, the Military Construction and Veterans Affairs and Related Agencies Appropriations Act, 2016	71,699
Amounts provided in Division K of Public Law 114-113, the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016	37,609
Amounts provided in Division L of Public Law 114-113, the Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2016	57,475
otal, All Enacted Base Non-Defense Appropriations	518,645

-	2016 Enacted Budget Authority
TOTAL DISCRETIONARY APPROPRIATIONS	
Discretionary Spending Limits	1,066,582
Appropriations previously enacted	
Newly Enacted Base Appropriations:	
Amounts provided in Division A of Public Law 114-113, the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2016	21,659
Amounts provided in Division B of Public Law 114-113, the Commerce, Justice, Science and Related Agencies Appropriations Act, 2016	55,703
Amounts provided in Division C of Public Law 114-113, the Department of Defense Appropriations Act, 2016	514,136
Amounts provided in Division D of Public Law 114-113, the Energy and Water Development and Related Agencies Appropriations Act, 2016	37,145
Amounts provided in Division E of Public Law 114-113, the Financial Services and General Government Appropriations Act, 2016	23,255
Amounts provided in Division F of Public Law 114-113, the Department of Homeland Security Appropriations Act, 2016	40,955
Amounts provided in Division G of Public Law 114-113, the Department of the Interior, Environment, and Related Agencies Appropriations Act, 2016	32,158
Amounts provided in Division H of Public Law 114-113, the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2016	162,196
Amounts provided in Division I of Public Law 114-113, the Legislative Branch Appropriations Act, 2016	4,364
Amounts provided in Division J of Public Law 114-113, the Military Construction and Veterans Affairs and Related Agencies Appropriations Act, 2016	79,870
Amounts provided in Division K of Public Law 114-113, the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016	37,609
Amounts provided in Division L of Public Law 114-113, the Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2016	57,685
Total, All Enacted Discretionary Appropriations	1,066,735
Discretionary Appropriations Over (+)/Under (-) spending limits	+153

(in millions of dollars)

2016 Enacted

Budget

Authority

Non-Defense Appropriations designated by the Congress and the President as Emergency Requirement	ents ⁴
Amounts provided in Division G of Public Law 114-113, the Department of the Interior, Environment, and Related Agencies Appropriations Act, 2016	700
Amounts provided in Division K of Public Law 114-113, the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016	85
Total, Non-Defense Appropriations for Emergency Requirements	785
Defense Appropriations designated by the Congress and the President for Overseas Contingency Operations/ Terrorism (OCO/GWOT) 4	Global War on
Amounts provided in Division C of Public Law 114-113, the Department of Defense Appropriations Act, 2016	58,640
Amounts provided in Division F of Public Law 114-113, the Department of Homeland Security Appropriations Act, 2016	160
Total, Defense Appropriations for OCO/GWOT	58,800
Non-Defense Appropriations designated by the Congress and the President for Overseas Contingency Opera War on Terrorism(OCO/GWOT) 4	tions/Global
Amounts provided in Division K of Public Law 114-113, the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2016	14,886
Non-Defense Appropriations designated by the Congress for Program Integrity ⁵	
Amounts provided in Division H of Public Law 114-113, the Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act, 2016	1,523
Non-Defense Appropriations designated by the Congress for Disaster Relief ⁶	
Amounts provided in Division A of Public Law 114-113, the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 2016	130
Amounts provided in Division F of Public Law 114-113, the Department of Homeland Security Appropriations Act, 2016	6,713
Amounts provided in Division L of Public Law 114-113, the Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, 2016	300
Total, Non-Defense Appropriations for Disaster Relief	7,143

Table 13. Enacted Appropriations as of December 19, 2015 ¹

(in millions of dollars)

2016 Enacted
Budget Authority
Authority

Notes:

- 1 Enacted appropriations reflect OMB scoring of amounts in divisions A through L of Public Law 114-113, the Consolidated Appropriations Act, 2016 (2016 CAA). The budgetary effects of the remaining divisions of the Act are not counted towards the discretionary spending limits; therefore, estimates of any budgetary effects for these divisions are not contained in this report.
- 2 The FY 2016 spending limits for the base defense (or "revised security") and non-defense (or "revised nonsecurity") categories are equal to the limits in enacted in Public Law 114-74, the Bipartisan Budget Act of 2015.
- 3 This table currently shows that enacted appropriations are over the Non-Defense cap by \$154 million. However, this excess is the result of scoring differences with CBO that are summarized in the accompanying tables of this report. Section 7 of the 2016 CAA includes a technical allowance that permits a cap adjustment for such estimating differences and this adjustment will be made in OMB's Final Sequestration Report for 2016. The adjustment in the Non-Defense category is expected to be equal to the amount by which the budget authority exceeds the discretionary spending limit in that category because the entire overage is due to estimating differences with CBO.
- 4 Section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended, (BBEDCA) authorizes an adjustment to the caps for appropriations that are designated by the Congress, and subsequently designated by the President, as emergency requirements or for Overseas Contingency Operations/Global War on Terrorism. The 2016 CAA included funding for these activities with the appropriate designations and the President transmitted to the Congress on December 18, 2015 his subsequent designations of all of these amounts. In addition, Public Law 114-53, the Continuing Appropriations Act, 2016 (or "the short-term CR") included a full-year \$700 million appropriation designated as an emergency requirement. OMB subsumes the scoring for this provision into its estimates for Division G of the 2016 CAA but the President's subsequent designation of this amount as an emergency requirement was transmitted to the Congress on September 30, 2015. These amounts are summarized here and are not included in the totals displayed above that are counted against the caps. The adjustments to the discretionary limits to reflect this spending are not included in this report but will be included in OMB's Final Sequestration Report for 2016.
- 5 Sections 251(b)(2)(B) and (C) of BBEDCA authorize adjustments to the caps for appropriations that are designated by the Congress as being for Social Security Administration Continuing Disability Reviews and Redeterminations or for the Health and Human Services Health Care Fraud and Abuse Control program. The 2016 CAA included funding for these activities with the appropriate designations. These amounts are summarized here and are not included in the totals displayed above that are counted against the caps. The adjustments to the discretionary limits to reflect this spending are not included in this report but will be included in OMB's Final Sequestration Report for 2016.
- 6 Section 251(b)(2)(D) of BBEDCA authorizes an adjustment to the caps for appropriations that are designated by the Congress as being for disaster relief. The 2016 CAA included funding for these activities with the appropriate designation. These amounts are summarized here and are not included in the totals displayed above that are counted against the caps. The adjustments to the discretionary limits to reflect this spending are not included in this report but will be included in OMB's Final Sequestration Report for 2016.